Monitoring and Evaluation for Learning and Accountability (MEAL)
Guidelines for IPs
(to be used for preparation of Concept Notes and Proposals to LIFT)

Background
LIFT’s new strategy (2015-2018) envisions LIFT as a knowledge platform. In line with this, LIFT is revising its approach to monitoring and evaluation (M&E) to place greater emphasis on learning and policy influence. To achieve this, LIFT has divided its Monitoring and Evaluation for Learning and Accountability (MEAL) Framework into three levels: (1) LIFT as a whole; (2) LIFT regional programmes; and (3) LIFT projects. LIFT projects constitute specific contributions to LIFT’s regional programmes, which are themselves context-specific applications of the LIFT Results Framework. This note provides a brief overview of the first two levels (that are the responsibility of the LIFT Fund Manager) and specifies the third level (for Implementing Partners (IPs)) in more detail to provide guidance for the development of the MEAL components of IPs’ projects.

LIFT level
At the first level, LIFT has defined a LIFT Results Framework (see Annex 1), which summarises the LIFT Strategy and marks out the broad domains of change in which LIFT aims to achieve results and the ways in which LIFT seeks to achieve them. These results include the LIFT goal, the four LIFT purpose level outcomes and the eight LIFT programme outcomes that LIFT aims to contribute to through its various programmes. These are defined in generic terms to provide flexibility in the way that they are adapted to the specific and diverse regional contexts in which LIFT operates. Achievement of these results will be measured through the LIFT logical framework (logframe), primarily relying on centrally collected data. LIFT as a whole will be evaluated on the basis of its achievements in terms of the results framework.

Regional programme level
LIFT has developed actor-centred Theories of Change (ToCs) for each region. These ToCs present the various outcomes that the programme needs to achieve (see more on ToCs below). These outcomes include purpose level outcomes and programme outcomes. Each regional programme involves Calls for Proposals that are guided by the programme outcomes and provide the necessary information for applicants to propose relevant project outcomes. The actor-centred ToC also shows how different programme components (e.g. financial inclusion, advisory services, social protection, nutrition, migration, etc.) are expected to work together to deliver on the programme outcomes. The regional programme ToC also provides a basis for LIFT and key stakeholders to identify preconditions and risks and to define key evaluation and learning questions against which the regional programme is expected to generate evidence that can be used to improve both policy and practice. The regional ToCs are prepared and managed by the LIFT Fund Manager. IPs will be involved in the ongoing application and revision of the programme ToC during implementation.

1 An actor-centred theory of change (ToC) is used in complex interventions where results depend on changes in the behaviour and relationships of a large number of actors. It defines what the relevant actors in a system would need to be doing differently (individually and with each other) in order for the desired intervention goal (or vision or higher level outcomes) to be achieved. Each of these changes is understood as an outcome even if traditionally it might be described as an ‘output’ since it is not directly under the control of those developing the ToC.
Project level

At the project level, the MEAL Framework marks some change for IPs. In the past, IPs have been expected to report against the LIFT logframe. With the new MEAL Framework, IPs will be expected to focus their M&E efforts on:

- The specific outcomes, indicators and questions that are relevant to the particular project (as before, some of these will correspond to the LIFT logframe);
- What is working, what is not working, and why;
- Learning and improving interventions based on this; and
- Generating useful evidence from their projects that can inform policy and practice.

The project level MEAL Framework will hinge on the main components: (1) a project Theory of Change; (2) a project Measurement Plan (MP), and (3) a project Evaluation and Learning Plan (ELP). These components are described below. The Annexes present templates with examples of each.

Theory of Change

IPs will be required to develop a clear Theory of Change for their intervention that shows how the project will contribute to the achievement of the programme’s outcomes, as defined in the Call for Proposals. The ToC is a visual tool to articulate and make explicit how a project’s change process will take place. The ToC therefore is both an M&E tool and a communication tool and assists with one or more of the following: (1) defining the outcomes that an intervention aims to achieve; (2) defining the causal pathways through which a given set of changes is expected to come about. Beyond this, the ToC can be used to (3) define the assumptions that underlie various casual pathways; (4) develop a coherent and logical set of metrics (measurement plan) that can be used to track change over time; (5) devise clear and useful evaluation and learning questions; and (6) organise learning processes at various levels by a diverse set of stakeholders.

As such, a project ToC will need to show:

- The programme level outcomes that the project intends to contribute to;
- The sequence of project outcomes that will lead to these programme level outcomes;
- The outputs through which these project outcomes will be achieved (i.e. what the project will do to bring about these changes);
- The major activities or interventions that will bring about the outputs; and
- The causal connections between the different interventions, outputs and outcomes.

Programme level outcomes should be taken directly from those specified in the Call for Proposals. Insofar as possible, all project outcomes and outputs should be as clear and specific as possible. They should mention the specific actors concerned. It should be possible for an outsider to understand the logic of the projects simply by following the flow of the boxes. The ToC can then be used to help develop project Measurement (data collection) Plans and Evaluation and Learning Plans.

A template of the Theory of Change with an example has been included in Annex 2.

Measurement Plan

IPs will need to develop a clear Measurement Plan (or, more simply, a data collection plan) that sets out what data they will collect to track the achievement of the outputs and outcomes defined in their ToC. It should also set out what tools will be used to collect the data, who will collect it and with
what frequency. Further detail on how the data will be stored, analysed and used can be included in the proposal or else worked out at a later date. The data is expected to include a combination of outreach, output, outcome and feedback data, as well as any other performance metrics that are relevant to the project in question (e.g. financial ratios for micro-finance institutions). Indicators may be quantitative or qualitative in nature. Columns are also provided for indicating annual targets against indicators.

A template for the Measurement Plan with an illustrative example is included in Annex 3.

In addition to this, a key set of milestones and targets should be provided for the project. This should draw on a subset of indicators listed in the Measurement Plan and should include a date for achievement and a quantitative target (where appropriate). Milestones and targets should be selected and defined so as to provide a high-level picture of whether the project is progressing as expected and according to the intended timeline. Ten to twelve milestones should be sufficient for a project.

The table below provides an example of how milestones and indicators should be presented in the concept note/proposal.

<table>
<thead>
<tr>
<th><strong>Milestone</strong></th>
<th><strong>Target</strong></th>
<th><strong>Date</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Project launch workshop</td>
<td>NA</td>
</tr>
<tr>
<td>2</td>
<td>Formation of primary groups</td>
<td>100 groups</td>
</tr>
</tbody>
</table>

**Evaluation and Learning Plan**

Each of the LIFT regional programmes has programme-level Evaluation and Learning Questions. IPs are expected to clearly indicate which of these questions their project will help to answer. A headline question for example, relevant to all projects, will be to ask how effective and cost-effective a project has been in achieving its outcomes. In addition to the programme-level Evaluation and Learning Questions, projects may wish to list additional questions based on their specific learning priorities and interests. An outline of why the question is important/of interest and the methods and approaches the project will use to answer these questions must also be provided. Ideally a project should not propose more than 10 questions (this does not include detailed sub-questions).

The Evaluation and Learning Plan should also detail arrangements for establishing a project baseline, which will provide:

- a baseline for monitoring progress - the first round of data collection against which ongoing monitoring results will be compared to track progress/performance;
- a basis for before-after comparison – assessment of the difference a project has made during implementation;
- formative research – for refining project design and implementation.

A template for the Evaluation and Learning Plan questions, with an example, is included in Annex 4.

---

2 Details on the requirements for midterm reviews and final external evaluations, and any end line survey activity that may be involved, can be seen in the LIFT Operational Guidelines.
M&E/Learning Capacity

The LIFT Fund Manager recognises that the requirements and expectations set out in this note may be new and challenging for some IPs and that IPs have different levels of experience and capacity in M&E. LIFT is committed to working with partners who are interested in and committed to taking M&E seriously. As such, LIFT intends to provide support to shortlisted IPs to help them refine their project ToC, ELP and MP. While ToCs should be agreed upon prior to final approval and contracting, further support and refinement of the ELP and MP can also be provided during the project inception phase.

IPs should give an indication in their proposal (concept note in the case of Calls for Concept Notes) submission of their existing M&E capacities based on the following parameters:

- Current M&E staffing
- Existing measurement practices
- Use of IT-based data storage systems

Ongoing MEAL support may be agreed for some IP projects and included as part of the project design. IPs should give an indication of any support they think they will need for the successful implementation of their project.
Annex 1: LIFT Results Framework

**VISION**
In 2018, LIFT is a collective and influential voice for innovation and learning, and provides a platform for enhanced policy engagement on resilient, pro-poor rural development.

**GOAL**
To contribute to the national goal of sustainably reducing the number of people living in poverty and hunger in Myanmar.

**PURPOSE**
To improve the incomes and nutrition status of poor people in Myanmar by promoting resilient livelihoods and food security.

**LIFT PROGRAMME OUTCOMES**

- Increased incomes of rural households
- Increased resilience of poor households and communities to shocks, stresses and adverse trends
- Improved nutrition of women and children
- Improved policies and effective public expenditure for pro-poor rural development

**Generation of policy-relevant evidence regarding smallholder farmers and landless**

- Improved nutrition, sanitation and hygiene practices
- Improved market access and market terms for smallholder farmers
- Increased sustainable agricultural and farm-based production by smallholder farmers
- Increased and safe employment in non-farm activities for smallholders and landless
- Increased access to adequate and affordable financial services by smallholders and landless
- Safeguarded access to and sustainable use of natural resources for smallholders and landless
- Strengthened local capacity to support and promote food and livelihoods security

**Village based interventions**

- Promoting food security activities
- Improving the access to natural resources
- Strengthening social protection
- Promoting nutritional practices
- Supporting WASH interventions
- Promoting livestock and land practices
- Providing support to migrants

**Gender equality and social inclusion**

**Policy interventions**

- Leveraging individual networks of influence
- Supporting national thematic working groups
- Supporting local issue-based advocacy groups
- Engaging government in evaluation and learning

**Supporting private sector involvement (input provision)**

- Expanding affordable and adequate rural finance
- Collaborating with government

**Supporting private sector output buying and processing**

**Hanging in**

**Stepping up**

**Stepping out**
Annex 2: Theory of Change (Template and Example)

Note: This ToC is illustrative and incomplete. Its purpose is to suggest what a project ToC might look like.

LIFT programme level outcomes

- Improved nutrition, sanitation and hygiene practices
- Increased sustainable agricultural and farm-based production by smallholder farmers
- Improved market access and market terms for smallholder farmers

Project outcomes

- Farmers achieve increased rice yields
- Farmers get better market prices for their produce
- Farmers adopt improved farming practices
- Farmers adopt improved post-harvest storage and marketing practices

Project outputs

- Input suppliers provide fertiliser and machinery to farmers
- Microfinance institutions provide credit to farmers
- Farm advisors train farmers on improved farming and marketing practices

Project interventions

- Link with MFIs and input suppliers operating in the area
- Hire and train farm advisors to provide advisory services to farmers
### Annex 3: Measurement Plan (Template and Example)

- This table is based directly on the ToC. It takes each box from the ToC and details each one in terms of indicators, tools, frequency and who collects.
- The programme level outcomes and project outcomes and indicators are hypothetical only. The number of outcomes and indicators listed should not suggest what is expected for any given project.

<table>
<thead>
<tr>
<th>Type*</th>
<th>Output/Outcome</th>
<th>Indicators</th>
<th>Targets</th>
<th>Tools/Methods</th>
<th>Frequency</th>
<th>Who collects</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td>Y1</td>
<td>Y2</td>
<td>Y3</td>
<td></td>
</tr>
<tr>
<td>PLO</td>
<td>Improved nutrition, sanitation and hygiene practices</td>
<td>Number of months consuming own rice</td>
<td></td>
<td></td>
<td>HH survey</td>
<td>Annual</td>
</tr>
<tr>
<td>PO</td>
<td>Farmers achieve increased rice yield</td>
<td>Kg rice/unit area</td>
<td></td>
<td></td>
<td>HH Survey</td>
<td>Seasonal</td>
</tr>
<tr>
<td>PO</td>
<td>Farmers get better prices for their produce</td>
<td>Price per kg obtained for rice sold</td>
<td></td>
<td></td>
<td>HH Survey</td>
<td>Seasonal</td>
</tr>
<tr>
<td>PO</td>
<td>Farmers adopt improved post-harvest and marketing practices</td>
<td>% farmers using post-harvest storage facilities</td>
<td></td>
<td>Adoption survey</td>
<td>Ongoing</td>
<td>Farm advisors</td>
</tr>
<tr>
<td>PO</td>
<td>Farmers adopt improved farming practices</td>
<td>% farmers applying fertiliser correctly</td>
<td></td>
<td>Adoption survey</td>
<td>Ongoing</td>
<td>Farm advisors</td>
</tr>
<tr>
<td>O</td>
<td>Farmers have access to inputs through local input suppliers</td>
<td>% farmers using recommended seeds</td>
<td></td>
<td>Adoption survey</td>
<td>Ongoing</td>
<td>VDCs</td>
</tr>
<tr>
<td>O</td>
<td>Farmers have access to credit through MFIs</td>
<td>Number of villages covered by certified input suppliers</td>
<td></td>
<td>VDC records</td>
<td>Quarterly</td>
<td>Field staff</td>
</tr>
<tr>
<td>O</td>
<td>Farm advisors train farmers on improved farming and marketing practices</td>
<td>Number of inputs sold</td>
<td></td>
<td>Input supplier records</td>
<td>Monthly</td>
<td>Field staff</td>
</tr>
<tr>
<td>I</td>
<td>Link with MFIs and input suppliers operating in the area</td>
<td>Number of villages covered by agreements signed with MFIs and input suppliers</td>
<td></td>
<td>Agreements</td>
<td>Quarterly</td>
<td>Training staff</td>
</tr>
<tr>
<td>I</td>
<td>Hire and train farm advisors to provide advisory services to farmers</td>
<td>Number of training modules developed</td>
<td></td>
<td>Training records</td>
<td>Quarterly</td>
<td>Training staff</td>
</tr>
</tbody>
</table>

* = PLO: Programme level outcome; PO: Project outcome; O: Output; I: Intervention.
### Annex 4: Evaluation and Learning Plan (Template and Example)

<table>
<thead>
<tr>
<th>Evaluation and Learning Questions</th>
<th>Explain why is this question important</th>
<th>Proposed approach to answering the question</th>
</tr>
</thead>
<tbody>
<tr>
<td>1 What is the most effective approach to training farmers on improved farming practices?</td>
<td>There are many different approaches to extension. The project uses three different approaches: Farmer Field Schools, Farm Business Advisors and Farmer-to-farmer. Each has strengths and weaknesses but it is not clear which is best.</td>
<td>Different approaches to extension will be randomly assigned to target villages. A group of control villages (with no extension activities) will also be used for further comparison. All other activities will be constant across all villages (access to finance, inputs, etc.) and the same practices will be promoted in all villages. Routine monitoring data on adoption of different practices will be collected through adoption trackers, HH and seasonal survey tools.</td>
</tr>
<tr>
<td>2 What are the advantages and disadvantages for farmers of engaging in contract farming? How can it be made to work best for them?</td>
<td>One of the main approaches for helping farmers secure better prices in this project is through contract farming. As this is still a relatively new approach we would like to better understand how it works.</td>
<td>A short qualitative study will be commissioned to explore the positive negative consequences of contract farming. A participatory action research approach will be adopted to explore how the benefits to farmers from contract farming can be optimised.</td>
</tr>
<tr>
<td>3 How effective and cost-effective has the project been in achieving its higher level outcomes?</td>
<td>The project aims to strengthen the position of smallholder farmers in the rice value chain so that they are able to secure higher incomes and achieve food security.</td>
<td>The project will compare food security and income data in both project and non-project areas to assess the impact of the project on farmers’ food security and income.</td>
</tr>
</tbody>
</table>